



## **Non-binding citizen and regional initiatives in Italy from 1948 to 2005**



**compiled by Alexa Vanzetta  
translated by Jennifer Shore**



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## Introduction

Italy belongs to those nations with the most frequent practices of direct democracy in Europe. With the *referendum abrogativo*, the citizens are able to recall legislation with petitions and referenda, instruments which hitherto have led to lively practices as well as countless resulting citizen decisions.<sup>1</sup>

In Italy, however, there exist other methods of citizen engagement—one of which is the non-binding citizens' petition, known as the citizens' initiative.

Contrary to binding citizen initiatives, which must culminate in referenda, non-binding citizens' initiatives are unique in that they do not impose any sort of parliamentary obligations. This implies that the parliament, not the citizens, has the final say in matters. If the parliament denies a citizens' request, the initiative procedure has effectively come to an end. For this reason, this process is also referred to as a citizens' petition.<sup>2</sup>

In Italy, multiple bodies have the instrument of the non-binding legislative initiative at their disposal:

- the government,
- each member of parliament,
- the national council for the economy and employment (CNEL),
- regional councils (non-binding regional initiatives)
- the municipal councils, and
- the citizens with a minimum of 50,000 signatures (non-binding citizens' initiatives)

The citizens' initiative (*legislativa popolare*) finds its legal basis in Article 71, paragraph 2, and in Article 48 of the constitution, as well as in Law 352 from Art25.05.1970. Accordingly, the citizenry is allowed to propose legislation which will then be reviewed by both chambers of the parliament for either rejection or approval. The citizens' initiatives can pertain to various legal areas.<sup>3</sup>

However, how the parliament deals with initiatives is not regulated—nor are there any set deadlines for when the parliament must address an initiative, which could prove to be quite problematic: this inquiry will examine whether or not (and to what frequency) regional and citizen initiatives have been addressed by the parliament.

## Unit of Analysis and Time Period

In the following pages, a list of non-binding citizens' and regional initiatives in Italy from 1948 to 2005, as well as an overview of the implementation of these instruments can be found, thereby serving to fill a gap in the extant research.

## Sources

Analysed will be primarily official documents—further details can be found in the bibliography (see appendix).

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<sup>1</sup> *Ibid.*, Anna Capretti, *Öffnung der Machtstrukturen durch Referenden in Italien*, Frankfurt u.a. 2001. (The benchmark book on Italian direct democracy.)

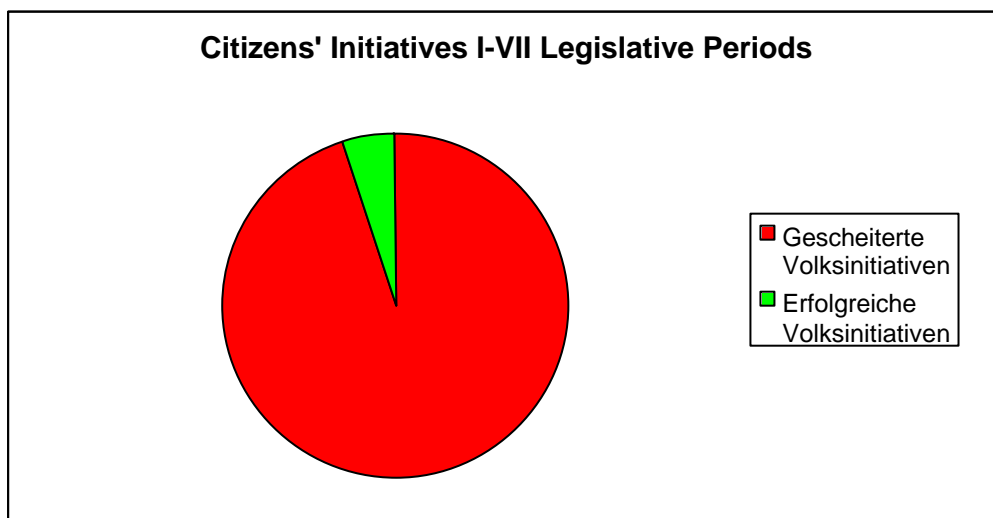
<sup>2</sup> *Ibid.*, <http://www.mehr-demokratie.de/infomaterialien.html>, Study on Austria's citizens' petitions (known as *Volksbegehren*) conducted by Mehr Demokratie.

<sup>3</sup> *Ibid.*, Capretti, *Öffnung der Machtstrukturen...*, S.71 ff.

## I. – VII. Legislative Periods 1948 –1979

| Legislative Period | Citizens' Initiative (Law No.)   | Success                                |
|--------------------|--|--|
| I 1948-1953        | -  | -                                      |
| II 1953-1958       | s.1625   | None                                   |
| III 1958-1963      | s.600, s.601, s.827, s.1092  | <b>s.601 OK-Law No. 1679, 25/10/62</b> |
| IV 1963-1968       | s.182, s.208, s.425, s.981, s.1043, s.1358, s.2160   | <b>s.1358 OK-Law No. 263, 18/03/68</b> |
| V 1968-1972        | s.706, s.1167, c.3057, c.3363, c.3995  | None                                   |
| VI 1972-1976       | s.1, s.2, s.2144, s.2278, c.1, c.2, c.3, c.458   | None                                   |
| VII 1976-1979      | s.1, s.2, s.626, s.1116, s.1116b, c.1, c.2, c.3, c.4, c.5, c.6, c.301, c.858, c.1881, c.2101 | None                                   |
| <b>Total</b>       | <b>40</b>  | <b>2</b>                               |

2 out of 40 citizens' initiatives were successful = 5 %



Number of cases n = 40

## VIII. Legislative Period 1979 – 1983

| No. | Law No.   | Submission Date | Topic                            | Type of Initiative   | Outcome                               |
|-----|-----------|-----------------|----------------------------------|----------------------|---------------------------------------|
| 1.  | c.0001    | 20/06/79        | State University Friuli          | Citizens' Initiative | <b>OK – absorb. Law 590, 14/08/82</b> |
| 2.  | c.0002    | 20/06/79        | Triest as a tax-free city        | Citizens' Initiative | Unsuccessful                          |
| 3.  | c.0003    | 20/06/79        | Pension for veterans             | Citizens' Initiative | Unsuccessful                          |
| 4.  | c.0004    | 20/06/79        | Scientific research              | Citizens' Initiative | Unsuccessful                          |
| 5.  | c.1551    | 31/03/80        | Sexual violence                  | Citizens' Initiative | Unsuccessful                          |
| 6.  | c.1640    | 28/04/80        | Employment of the handicapped    | Citizens' Initiative | Unsuccessful                          |
| 7.  | c.1641    | 12/05/80        | School policy                    | Citizens' Initiative | Unsuccessful                          |
| 8.  | c.1775    | 10/06/80        | Hunting- Animal protection       | Citizens' Initiative | Unsuccessful                          |
| 9.  | c.2158    | 22/10/81        | Taxes                            | Citizens' Initiative | Unsuccessful                          |
| 10. | c.2159    | 02/12/80        | Taxes                            | Citizens' Initiative | Unsuccessful                          |
| 11. | c.2160    | 18/05/82        | Pension                          | Citizens' Initiative | Unsuccessful                          |
| 12. | c.2761    | 30/07/81        | Real estate market               | Citizens' Initiative | Unsuccessful                          |
| 13. | c.3218    | 01/03/82        | Employees rights                 | Citizens' Initiative | Unsuccessful                          |
| 14. | c.3234    | 05/03/82        | School reform                    | Citizens' Initiative | Unsuccessful                          |
| 15. | c.3363    | 24/04/82        | Aid for developing countries     | Citizens' Initiative | Unsuccessful                          |
| 16. | c.3364    | 24/04/82        | Aid for developing countries     | Citizens' Initiative | Unsuccessful                          |
| 17. | c.3644    | 20/09/82        | Performance of financial support | Citizens' Initiative | Unsuccessful                          |
| 18. | s.0001    | 20/06/79        | Italian nationals abroad         | Citizens' Initiative | Unsuccessful                          |
| 19. | s.0002b   | 21/04/83        | Children's rights                | Citizens' Initiative | <b>OK - Law 184, 04/05/83</b>         |
| 20. | s.0002bis | 30/07/82        | Health                           | Citizens' Initiative | <b>OK - Law 184, 04/05/83</b>         |
| 21. | s.0002    | 20/06/79        | Children's rights                | Citizens' Initiative | <b>OK - Law 184, 04/05/83</b>         |
| 22. | s.00562   | 20/06/79        | Motorways                        | Citizens' Initiative | Unsuccessful                          |

**22** out of **6,883** legislative initiatives were **citizens' initiatives** = **0,31%**

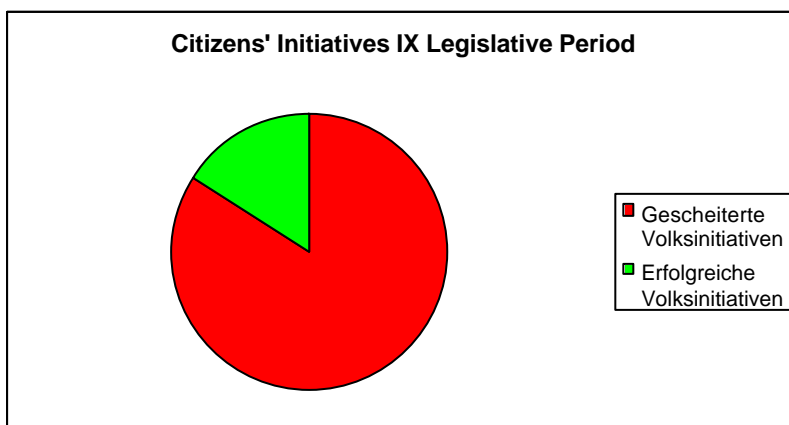
**4** of **22** **Citizens' initiatives** were **successful** = **18,18%**

## IX. Legislative Period 1983 - 1987

| No. | Law No. | Submission Date | Topic                              | Type of Initiative   | Outcome                               |
|-----|---------|-----------------|------------------------------------|----------------------|---------------------------------------|
| 1.  | c.0001  | 12/07/83        | Sexual violence                    | Citizens' Initiative | Unsuccessful                          |
| 2.  | c.0002  | 12/07/83        | Employment of the handicapped      | Citizens' Initiative | Unsuccessful                          |
| 3.  | c.0003  | 12/07/83        | School ordinances                  | Citizens' Initiative | Unsuccessful                          |
| 4.  | c.0004  | 12/07/83        | Hunting- animal protection         | Citizens' Initiative | Unsuccessful                          |
| 5.  | c.0005  | 12/07/83        | Taxes                              | Citizens' Initiative | <b>OK – absorb. Law 121, 18/04/86</b> |
| 6.  | c.0006  | 12/07/83        | Taxes                              | Citizens' Initiative | Unsuccessful                          |
| 7.  | c.0007  | 12/07/83        | Real estate market                 | Citizens' Initiative | Unsuccessful                          |
| 8.  | c.0008  | 12/07/83        | Employees' rights                  | Citizens' Initiative | Unsuccessful                          |
| 9.  | c.0009  | 12/07/83        | School reform                      | Citizens' Initiative | Unsuccessful                          |
| 10. | c.0010  | 12/07/83        | Aid for developing countries       | Citizens' Initiative | <b>OK – absorb. Law 73, 08/03/85</b>  |
| 11. | c.0011  | 12/07/83        | Aid for developing countries       | Citizens' Initiative | <b>OK – absorb. Law 73, 08/03/85</b>  |
| 12. | c.0012  | 12/07/83        | Performance of financial support   | Citizens' Initiative | Unsuccessful                          |
| 13. | c.0013  | 12/07/83        | Employees' rights                  | Citizens' Initiative | <b>OK - Law 190, 13/05/85</b>         |
| 14. | c.2039  | 12/09/84        | Taxes                              | Citizens' Initiative | Unsuccessful                          |
| 15. | c.2040  | 12/09/84        | City development                   | Citizens' Initiative | Unsuccessful                          |
| 16. | c.2141  | 12/09/84        | National defence                   | Citizens' Initiative | Unsuccessful                          |
| 17. | c.2185  | 23/10/84        | National defence                   | Citizens' Initiative | Unsuccessful                          |
| 18. | c.2884  | 20/05/85        | Taxes                              | Citizens' Initiative | Unsuccessful                          |
| 19. | c.3840  | 12/06/86        | New regional ordinances in Abruzzo | Citizens' Initiative | Unsuccessful                          |
| 20. | c.3981  | 02/09/86        | Consumption of alcohol             | Citizens' Initiative | Unsuccessful                          |
| 21. | c.4569  | 27/03/87        | Retirement plans                   | Citizens' Initiative | Unsuccessful                          |
| 22. | s.0001  | 12/07/83        | Motorways                          | Citizens' Initiative | Unsuccessful                          |
| 23. | s.0873  | 25/07/84        | Public ordinance                   | Citizens' Initiative | Unsuccessful                          |
| 24. | s.0997  | 23/10/84        | Atomic energy                      | Citizens' Initiative | Unsuccessful                          |
| 25. | s.1908  | 03/07/86        | Public administration              | Citizens' Initiative | Unsuccessful                          |

**25** of the total **7,432** legislative initiatives were **Citizens' Initiatives = 0,33%4** of **25**

**Citizens' Initiatives were successful = 16%**

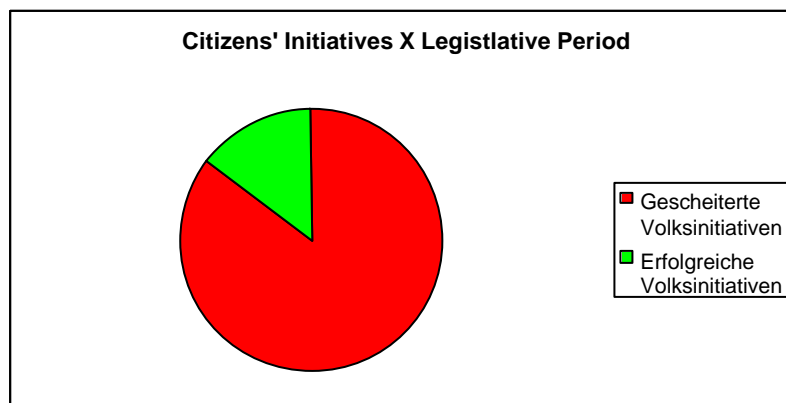


## X. Legislative Period 1987 - 1992

| No. | Law No. | Submission Date | Topic                              | Type of Initiative   | Outcome                               |
|-----|---------|-----------------|------------------------------------|----------------------|---------------------------------------|
| 1.  | c.0001  | 10/09/87        | Taxes                              | Citizens' Initiative | Unsuccessful                          |
| 2.  | c.0002  | 02/07/87        | City building                      | Citizens' Initiative | Unsuccessful                          |
| 3.  | c.0003  | 02/07/87        | Atomic weaponry                    | Citizens' Initiative | Unsuccessful                          |
| 4.  | c.0004  | 02/07/87        | Military Policy                    | Citizens' Initiative | Unsuccessful                          |
| 5.  | c.0005  | 02/07/87        | Oil Policy                         | Citizens' Initiative | Unsuccessful                          |
| 6.  | c.0006  | 02/07/87        | New regional ordinances in Abruzzo | Citizens' Initiative | Unsuccessful                          |
| 7.  | c.0007  | 02/07/87        | Alcohol consumption                | Citizens' Initiative | Unsuccessful                          |
| 8.  | c.0008  | 02/07/87        | Retirement                         | Citizens' Initiative | <b>OK – Law 544, 29/12/88</b>         |
| 9.  | c.1719  | 21/10/87        | Education                          | Citizens' Initiative | Unsuccessful                          |
| 10. | c.2900  | 20/06/88        | European Parliament                | Citizens' Initiative | Unsuccessful                          |
| 11. | c.2977  | 08/07/88        | City traffic                       | Citizens' Initiative | Unsuccessful                          |
| 12. | c.2978  | 08/07/88        | Schools                            | Citizens' Initiative | Unsuccessful                          |
| 13. | c.3286  | 25/10/88        | Italian nationals abroad           | Citizens' Initiative | Unsuccessful                          |
| 14. | c.4152  | 01/08/89        | Media                              | Citizens' Initiative | <b>OK – absorb. Law 223, 06/08/90</b> |
| 15. | c.4182  | 10/08/89        | Retirement plans                   | Citizens' Initiative | Unsuccessful                          |
| 16. | c.4249  | 10/10/89        | Apartheid in South Africa          | Citizens' Initiative | Unsuccessful                          |
| 17. | c.4377  | 24/11/89        | TV Advertisements                  | Citizens' Initiative | Unsuccessful                          |
| 18. | c.4402B | 11/12/89        | Hunting and animal welfare         | Citizens' Initiative | <b>OK – Law 157, 11/02/92</b>         |
| 19. | c.4402  | 07/12/89        | Hunting and animal welfare         | Citizens' Initiative | <b>OK – Law 157, 11/02/92</b>         |
| 20. | c.4632  | 28/02/90        | Schools                            | Citizens' Initiative | Unsuccessful                          |
| 21. | c.5131  | 09/10/90        | Working hours                      | Citizens' Initiative | Unsuccessful                          |
| 22. | c.5835  | 12/07/91        | Dismissal protection               | Citizens' Initiative | Unsuccessful                          |
| 23. | c.6374  | 30/01/92        | Organ donation consent             | Citizens' Initiative | Unsuccessful                          |
| 24. | s.0001  | 02/07/87        | Terrorism                          | Citizens' Initiative | Unsuccessful                          |
| 25. | s.0002  | 02/07/87        | Atomic weaponry                    | Citizens' Initiative | Unsuccessful                          |
| 26. | s.0003  | 02/07/87        | Public Administration              | Citizens' Initiative | Unsuccessful                          |
| 27. | s.0757  | 04/01/88        | Jurisdiction                       | Citizens' Initiative | Unsuccessful                          |

**27** of all **10,420** legislative initiatives were **Citizens' Initiatives = 0,25%**

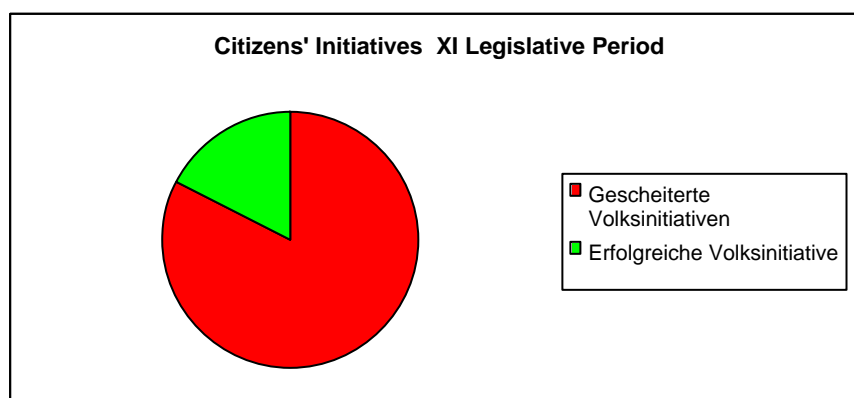
**4** of **27** **Citizens' Initiatives** were **successful = 14,81%**



## XI. Legislative Period 1992 - 1994

| No. | Law No.  | Submission Date | Topic                     | Type of Initiative   | Outcome                               |
|-----|----------|-----------------|---------------------------|----------------------|---------------------------------------|
| 1.  | c.0006   | 23/04/92        | Schools                   | Citizens' Initiative | Unsuccessful                          |
| 2.  | c.0007   | 23/04/92        | Schools                   | Citizens' Initiative | Unsuccessful                          |
| 3.  | c.0008   | 23/04/92        | Italian nationals abroad  | Citizens' Initiative | Unsuccessful                          |
| 4.  | c.0009   | 23/04/92        | Rights of the disabled    | Citizens' Initiative | Unsuccessful                          |
| 5.  | c.0010   | 23/04/92        | Apartheid in South Africa | Citizens' Initiative | Unsuccessful                          |
| 6.  | c.0011   | 23/04/92        | Schools                   | Citizens' Initiative | Unsuccessful                          |
| 7.  | c.0012   | 23/04/92        | Working hours             | Citizens' Initiative | Unsuccessful                          |
| 8.  | c.0013   | 23/04/92        | Dismissal protection      | Citizens' Initiative | Unsuccessful                          |
| 9.  | c.0014   | 23/04/92        | Organ donation consent    | Citizens' Initiative | Unsuccessful                          |
| 10. | c.0089   | 29/05/92        | Majority electoral system | Citizens' Initiative | <b>OK – absorb. Law 277, 04/08/93</b> |
| 11. | c.00889B | 01/06/92        | Majority electoral system | Citizens' Initiative | <b>OK – absorb. Law 277, 04/08/93</b> |
| 12. | c.1956   | 01/12/92        | Direct election of the PM | Citizens' Initiative | Unsuccessful                          |
| 13. | c.1957   | 02/12/92        | Parliamentary elections   | Citizens' Initiative | <b>OK – absorb. Law 277, 04/08/93</b> |
| 14. | c.1957B  | 02/12/92        | Parliamentary elections   | Citizens' Initiative | <b>OK – absorb. Law 277, 04/08/93</b> |
| 15. | c.2320   | 02/03/93        | Kindergarten              | Citizens' Initiative | Unsuccessful                          |
| 16. | c.2836   | 24/06/93        | Employment policy         | Citizens' Initiative | Unsuccessful                          |
| 17. | c.2873   | 05/07/93        | Unions                    | Citizens' Initiative | Unsuccessful                          |
| 18. | c.2874   | 05/07/93        | Health                    | Citizens' Initiative | Unsuccessful                          |
| 19. | c.3406   | 27/11/93        | Military policy           | Citizens' Initiative | Unsuccessful                          |
| 20. | c.3485   | 15/12/93        | Unions                    | Citizens' Initiative | Unsuccessful                          |
| 21. | c.3486   | 15/12/93        | Salary – Wages            | Citizens' Initiative | Unsuccessful                          |
| 22. | s.1436   | 28/07/93        | Unions                    | Citizens' Initiative | Unsuccessful                          |
| 23. | s.1437   | 28/07/93        | Health                    | Citizens' Initiative | Unsuccessful                          |

**23** of all **5,866** legislative initiatives were **Citizens' Initiatives = 0,39%**  
**4** of **23** **Citizens' Initiatives** were **successful = 17,39%**

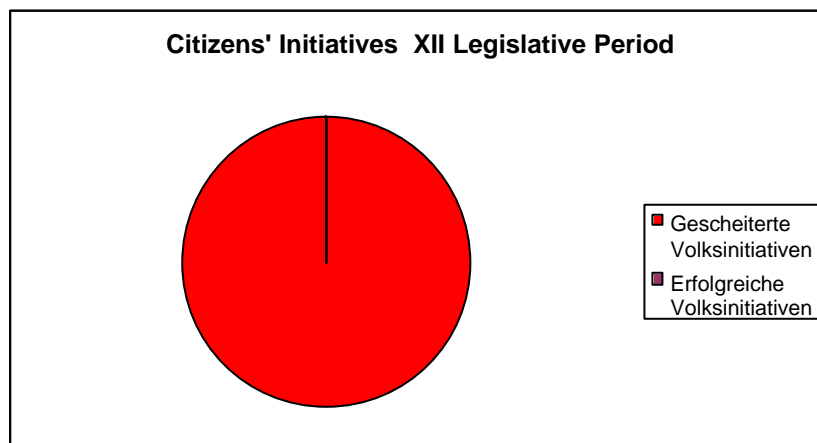




## XII Legislative Period 1994 - 1996

| No. | Law No.   | Submission Date | Topic                   | Type of Initiative   | Outcome      |
|-----|-----------|-----------------|-------------------------|----------------------|--------------|
| 1.  | c.0001    | 15/04/94        | Kindergarten Asilo nido | Citizens' Initiative | Unsuccessful |
| 2.  | c.0002    | 15/04/94        | Employment policy       | Citizens' Initiative | Unsuccessful |
| 3.  | c.0003    | 15/04/94        | Unions                  | Citizens' Initiative | Unsuccessful |
| 4.  | c.0004    | 15/04/94        | Health care system      | Citizens' Initiative | Unsuccessful |
| 5.  | c.0005    | 15/04/94        | Military policy         | Citizens' Initiative | Unsuccessful |
| 6.  | c.0006    | 15/04/94        | Unions                  | Citizens' Initiative | Unsuccessful |
| 7.  | c.0007    | 15/04/94        | Distribution of Income  | Citizens' Initiative | Unsuccessful |
| 8.  | c.0680    | 26/05/94        | Drugs                   | Citizens' Initiative | Unsuccessful |
| 9.  | c.0609    | 26/05/94        | AIDS                    | Citizens' Initiative | Unsuccessful |
| 10. | c.0803    | 30/06/94        | Agriculture             | Citizens' Initiative | Unsuccessful |
| 11. | c.1035    | 26/07/94        | Education               | Citizens' Initiative | Unsuccessful |
| 12. | c.2922    | 20/07/95        | Human rights            | Citizens' Initiative | Unsuccessful |
| 13. | s.0001    | 15/04/94        | Unions                  | Citizens' Initiative | Unsuccessful |
| 14. | s.0001BIS | 03/05/95        | Unions                  | Citizens' Initiative | Unsuccessful |
| 15. | s.0002    | 15/04/94        | Health care system      | Citizens' Initiative | Unsuccessful |
| 16. | s.1063    | 27/10/94        | Social aid              | Citizens' Initiative | Unsuccessful |

**16** of all **6,740** legislative initiatives were **Citizens' Initiatives = 0,23%**  
**0** of **16** **Citizens' Initiatives** were **successful = 0%**



### XIII. Legislative Period 1996 –2001

As of 1996, the following outcomes were seen, and/or possible:

1. **Yet to be submitted to a commission** = the initiative has reached parliament, but has yet to be passed along to commission.
2. **Accepted but not reviewed** = the initiative has been passed on to a commission, but has yet to be reviewed and discussed.
3. **Commission review** = the initiative is reviewed by a commission.
4. **Withdrawn** = the Initiative has been cancelled (due to any number of reasons).
5. **OK –Law** = the initiative becomes law; similar initiatives are frequently simultaneously discussed, accepted and bundled into a single law.

| No. | No. Law | Sub-<br>mission<br>Date | Topic   | Type of Initiative                   | Outcome                                |
|-----|---------|-------------------------|---|--------------------------------------|--|
| 1.  | c.7482  | 06/12/00                | Amendment to Law No.18, 24.01.79 (EU-Parliament)          | Citizens' Initiative                 | Withdrawn                              |
| 2.  | s.4789  | 25/08/00                | Amendment Part 2 II, Title V Const. (Autonomie Prov. Tr.) | Citizens' Initiative                 | Accepted but not reviewed              |
| 3.  | s.4786  | 07/08/00                | Regulation regarding disabled persons' welfare            | Citizens' Initiative                 | Accepted but not reviewed              |
| 4.  | c.7234  | 19/07/00                | Immigration regulation                                    | Citizens' Initiative                 | Accepted but not reviewed              |
| 5.  | c.6965  | 05/05/00                | Regulation of the health system                           | <i>Regional Initiative Lazio</i>     | Accepted but not reviewed              |
| 6.  | c.6880  | 21/03/00                | Tax reimbursement   | <i>Regional Initiative Liguria</i>   | Accepted but not reviewed              |
| 7.  | c.6858  | 14/03/00                | Formation of the Padania Parliaments                      | Citizens' Initiative                 | Accepted but not reviewed              |
| 8.  | c.6859  | 14/03/00                | Formation of a Minister of "northern affairs"             | Citizens' Initiative                 | Accepted but not reviewed              |
| 9.  | c.6678  | 14/01/00                | Abolishment of national secrecy for terr. crimes          | <i>Regional Initiative Emilia</i>    | Accepted but not reviewed              |
| 10. | c.6623  | 07/12/99                | Introduction of a minimum salary                          | Citizens' Initiative                 | Accepted but not reviewed              |
| 11. | c.6619  | 06/12/99                | Protection of Venice and its lagoons                      | <i>Regional Initiative Veneto</i>    | Commission review                      |
| 12. | c.4283  | 20/10/99                | Ban on dog fights   | <i>Regional Initiative Marche</i>    | Commission Review                      |
| 13. | s.4268  | 14/10/99                | Expanding the accreditation of the regional counsellor    | <i>Regional Initiative Emilia</i>    | Accepted but not reviewed              |
| 14. | s.4216  | 23/09/99                | Legge Quadro: new organisation of schools                 | Citizens' Initiative                 | <b>OK – Law 30/00</b>                  |
| 15. | s.4063  | 31/05/99                | Amending the of the Lombardei statute                     | <i>Regional Initiative Lombardia</i> | Commission review                      |
| 16. | c.6082  | 27/05/99                | Approval of the amending of the Lombardei statute         | <i>Regional Initiative Lombardia</i> | Accepted but not reviewed              |
| 17. | s.3994  | 30/04/99                | Amending Part II, Title V Verf (Autonomie Prov. Bg)       | Citizens' Initiative                 | Accepted but not reviewed              |
| 18. | c.5947  | 22/04/99                | Amending Part II, Title V Verf. (Föderale Ordnung)        | <i>Regional Initiative-Toscana</i>   | <b>Ok – absorb. Law 3/01, 18/10/01</b> |
| 19. | c.5934  | 21/04/99                | Tax relief for cultural areas                             | <i>Regional Initiative Veneto</i>    | Commission Review                      |
| 20. | s.3968  | 20/04/99                | Tax relief for cultural areas                             | <i>Regional Initiative Veneto</i>    | Accepted but not reviewed              |
| 21. | c.5922  | 19/04/99                | Protection of the Veneto territory's environment          | <i>Regional Initiative Veneto</i>    | Accepted but not reviewed              |

|     |         |          |  |                                      |                                       |
|-----|---------|----------|--|--------------------------------------|---------------------------------------|
| 22. | c.5862  | 29/03/99 | Amendment to Law No. 157, 11.02.92 (Animal welfare)        | <i>Regional Initiative Sardinien</i> | Accepted but not reviewed             |
| 23. | s.3918  | 26/03/99 | Amendment to Law No. 157, 11.02.92 (Animal welfare)        | <i>Regional Initiative Sardinien</i> | Accepted but not reviewed             |
| 24. | c.5710  | 18/02/99 | Direct election of the council pres. Spez Reg + Spez Prov. | <i>Regional Initiative Sizilien</i>  | <b>OK – Law 2/01 31/01/01</b>         |
| 25. | c.5686  | 15/01/99 | Conservation of Italian wolves                             | <i>Regional Initiative Piemonte</i>  | Commission Review                     |
| 26. | c.5591  | 22/01/99 | Constitutional amendment to Art. 9 (Environment)           | <i>Regional Initiative Lazio</i>     | Accepted but not reviewed             |
| 27. | c.5546  | 08/01/99 | Regulation of the collection of donations – “casse peote”  | <i>Regional Initiative Veneto</i>    | Accepted but not reviewed             |
| 28. | s.3727  | 31/12/98 | Conservation of Italian wolves                             | <i>Regional Initiative Piemonte</i>  | Commission Review                     |
| 29. | c.5517  | 16/12/98 | Amendment to the ordinance 01/09/93 No.385 (Bank loans)    | <i>Regional Initiative Veneto</i>    | Accepted but not reviewed             |
| 30. | s.3698  | 14/12/98 | Regulation of the collection of donations – “casse peote”  | <i>Regional Initiative Veneto</i>    | Accepted but not reviewed             |
| 31. | c.5501  | 10/12/98 | Fostering “street artists”                                 | <i>Regional Initiative Emilia R</i>  | Accepted but not reviewed             |
| 32. | s.3685  | 09/12/99 | Fostering “street artists”                                 | <i>Regional Initiative Emilia R</i>  | Commission Review                     |
| 33. | s.3678  | 30/11/98 | Nationalisation of the Genoa art academy                   | <i>Regional Initiative Liguria</i>   | Accepted but not reviewed             |
| 34. | c.5283  | 01/10/98 | Amendment to Law No. 898, 24/12/76 und 104, 02/05/90       | <i>Regional Initiative Sardinien</i> | Accepted but not reviewed             |
| 35. | s.3552  | 30/10/98 | Amendment to Law No. 898, 24/12/76 und 104, 02/05/90       | <i>Regional Initiative Sardinien</i> | Accepted but not reviewed             |
| 36. | c.5219  | 10/09/98 | Regulation of the compensatory damages (rail)              | <i>Regional Initiative Lazio</i>     | Accepted but not reviewed             |
| 37. | c.5208  | 12/10/98 | Public architecture  | <i>Regional Initiative Abruzzo</i>   | Accepted but not reviewed             |
| 38. | c.5207  | 10/08/98 | Fostering “street artists”                                 | <i>Regional Initiative Toscana</i>   | Accepted but not reviewed             |
| 39. | c.5206  | 07/08/98 | Regulation regarding sudden infant death syndrome          | <i>Regional Initiative Lombardei</i> | Accepted but not reviewed             |
| 40. | s.3476  | 29/07/98 | Amending the parliamentary voting procedures               | Citizens' Initiative                 | Commission Review                     |
| 41. | s.3473  | 28/07/98 | Regulation regarding sudden infant death syndrome          | <i>Regional Initiative Lombardei</i> | Accepted but not reviewed             |
| 42. | s.3394  | 01/07/98 | Constitutional amendment to Art.116 (autonomous regions)   | <i>Regional Initiative Veneto</i>    | Accepted but not reviewed             |
| 43. | c.5036  | 26/06/98 | Constitutional amendment to Art.116 (autonomous regions)   | <i>Regional Initiative Veneto</i>    | <b>Ok – Law 03/01 18/10/01</b>        |
| 44. | s.2936b | 17/06/98 | Transformation of ENIT in Spa                              | <i>Regional Initiative Veneto</i>    | Commission Review                     |
| 45. | c.4784  | 10/04/98 | Regulation of lorry traffic                                | <i>Regional Initiative Abruzzo</i>   | Accepted but not reviewed             |
| 46. | c.4721  | 26/03/98 | Regulation of air traffic in the mountains                 | <i>Regional Initiative Veneto</i>    | Commission Review                     |
| 47. | c.4722  | 26/03/98 | Traffic regulation   | <i>Regional Initiative Veneto</i>    | Accepted but not reviewed             |
| 48. | s.3174  | 26/03/98 | Amendment to ordinance No. 95, 27/01/92 (Öle)              | <i>Regional Initiative Veneto</i>    | Accepted but not reviewed             |
| 49. | s.3175  | 26/03/98 | Regulation of air traffic in the mountains                 | <i>Regional Initiative Veneto</i>    | Commission review                     |
| 50. | s.3176  | 26/03/98 | Traffic regulation   | <i>Regional Initiative Veneto</i>    | Accepted but not reviewed             |
| 51. | s.3163  | 23/03/98 | Further competencies of the region Sardinien               | <i>Regional Initiative Sardinien</i> | <b>Ok – absorb. Law 2/01 31/01/01</b> |

|     |        |          |  |   |  |
|-----|--------|----------|--|---|--|
| 52. | c.4601 | 24/02/98 | Direct election of council pres<br>Spez Reg + Spez Prov                  | <i>Regional Initiative<br/>Sardinien</i>  | <b>Ok – absorb. Law<br/>2/01 31/01/01</b>  |
| 53. | c.122b | 20/01/98 | Reform of building licenses  | Citizens' Initiative                      | <b>Ok – absorb. Law<br/>431/98 9/12/98</b> |
| 54. | s.2991 | 13/01/98 | Reformulation of Art.1 Codice<br>Civile                                  | <i>Regional Initiative<br/>Veneto</i>     | Accepted but not<br>reviewed               |
| 55. | c.4393 | 11/12/97 | Abolishment of XIII Ordinance<br>of the Consitution(Eigentum<br>Savoia)  | <i>Regional Initiative<br/>Veneto</i>     | Accepted but not<br>reviewed               |
| 56. | s.2932 | 10/12/97 | Reform the national legislation<br>on tourism                            | <i>Regional Initiative<br/>Veneto</i>     | <b>Ok –Law 135/01<br/>29/03/01</b>         |
| 57. | c.4353 | 22/11/97 | Bars and Discos  | <i>Regional Initiative<br/>Veneto</i>     | Commission review                          |
| 58. | c.4257 | 20/10/97 | Humanitarian missions  | <i>Regional Initiative<br/>Emilia R</i>   | Accepted but not<br>reviewed               |
| 59. | c.4207 | 03/10/97 | Regulation the regional<br>councils (statuto ordinario)                  | <i>Regional Initiative<br/>Abruzzo</i>    | Accepted but not<br>reviewed               |
| 60. | s.2747 | 14/08/97 | Event for the Venetian<br>Republic                                       | <i>Regional Initiative<br/>Veneto</i>     | Yet to be submitted to<br>a commission     |
| 61. | c.4108 | 08/08/97 | Psychotherapeutical<br>arrangements and prisons                          | <i>Regional Initiative<br/>Toscana</i>    | Withdrawn                                  |
| 62. | s.2746 | 08/08/97 | Psychotherapeutical<br>arrangements and prisons                          | <i>Regional Initiative<br/>Toscana</i>    | Accepted but not<br>reviewed               |
| 63. | c.4106 | 07/07/97 | Amendment to the Friuli region<br>statute                                | <i>Regional Initiative<br/>Friuli</i>     | Accepted but not<br>reviewed               |
| 64. | c.4046 | 24/07/97 | Amendment to the Ordinance<br>n.203, 24/05/88 (Env.<br>Pollution)        | <i>Regional Initiative<br/>Veneto</i>     | Accepted but not<br>reviewed               |
| 65. | c.4016 | 21/07/97 | Amendment to the Ordinance<br>n.697, 01/10/82 (Business<br>licenses)     | <i>Regional Initiative<br/>Lazio</i>      | Accepted but not<br>reviewed               |
| 66. | s.2628 | 08/07/97 | Amendment to the ordinance<br>n.545, 23/10/96 (Copyright)                | <i>Regional Initiative<br/>Toscana</i>    | Accepted but not<br>reviewed               |
| 67. | c.3958 | 07/07/97 | Amendment to the ordinance<br>n. 545, 23/10/96 (Copyright)               | <i>Regional Initiative<br/>Toscana</i>    | Accepted but not<br>reviewed               |
| 68. | c.3887 | 18/06/97 | Agriculture  | <i>Regional Initiative<br/>Abruzzo</i>    | Commission Review                          |
| 69. | c.3793 | 02/06/97 | Introduction of the<br>“propositivo” referendum into<br>the constitution | <i>Regional Initiative<br/>Piemonte</i>   | Accepted but not<br>reviewed               |
| 70. | c.3681 | 09/05/97 | Regional finances  | <i>Regional Initiative<br/>Abruzzo</i>    | Accepted but not<br>reviewed               |
| 71. | s.2423 | 09/05/97 | Amendment to Law No. 75,<br>20/02/58 (Prostitution)                      | <i>Regional Initiative<br/>Veneto</i>     | Accepted but not<br>reviewed               |
| 72. | s.2402 | 06/05/97 | Agriculture  | <i>Regional Initiative<br/>Veneto</i>     | Commission review                          |
| 73. | c.3611 | 22/04/97 | Modernisation of motorway<br>connections                                 | <i>Regional Initiative<br/>Piemonte</i>   | Accepted but not<br>reviewed               |
| 74. | s.2378 | 22/04/97 | Amendment to Law No.400,<br>23/07/88 (Governability)                     | <i>Regional Initiative<br/>Marche</i>     | Accepted but not<br>reviewed               |
| 75. | s.2379 | 22/04/97 | Agricultural provisions  | <i>Regional Initiative<br/>Marche</i>     | Commission review                          |
| 76. | c.3389 | 10/03/97 | Municipality in Basilicata   | <i>Regional Initiative<br/>Basilicata</i> | Commission review                          |
| 77. | s.2186 | 05/03/97 | Regulation of the autonomy of<br>regional councils (st ordina)           | <i>Regional Initiative<br/>Marche</i>     | Accepted but not<br>reviewed               |
| 78. | c.3219 | 14/02/97 | Amendment to Law No.65,<br>07/03/86 (Municipal police)                   | Citizens' Initiative                      | Commission review                          |
| 79. | c.3221 | 14/02/97 | Amendment to Law No.65,<br>07/03/86 (Municipal police)                   | Citizens' Initiative                      | Commission review                          |
| 80. | c.3220 | 14/02/97 | Amendment to Law No.65,<br>07/03/86 (Municipal police)                   | Citizens' Initiative                      | Commission review                          |

|      |        |          |   |                                       |  |
|------|--------|----------|---|---------------------------------------|--|
| 81.  | c.3222 | 14/02/97 | Amendment to Law No.65, 07/03/86 (Municipal police)                       | Citizens' Initiative                  | Commission review                        |
| 82.  | c.3223 | 14/02/97 | Amendment to Law No.65, 07/03/86 (Municipal police)                       | Citizens' Initiative                  | Commission review                        |
| 83.  | s.2073 | 31/01/97 | Protection of the German speaking minorities in Trentino / Southern Tyrol | <i>Regional Initiative TAA</i>        | Commission review                        |
| 84.  | c.3095 | 29/01/97 | Revising the 2 <sup>nd</sup> part of the constitution                     | <i>Regional Initiative Lazio</i>      | Commission review                        |
| 85.  | c.3076 | 28/01/97 | Amendment to statute of Region TAA  | <i>Regional Initiative TAA</i>        | <b>OK</b>                                |
| 86.  | c.3026 | 23/01/97 | Revising the 2 <sup>nd</sup> part of the constitution (federalism)        | <i>Regional Initiative Piemonte</i>   | Commission review                        |
| 87.  | c.3028 | 23/01/97 | Revising the 2 <sup>nd</sup> part of the constitution (federalism)        | <i>Regional Initiative Veneto</i>     | Commission review                        |
| 88.  | c.3030 | 23/02/97 | Constitutional amendment of Art. 116 (autonomous regions)                 | <i>Regional Initiative Sicilia</i>    | Commission review                        |
| 89.  | c.3034 | 23/01/97 | Revising the 2 <sup>nd</sup> part of the constitution (federalism)        | <i>Regional Initiative Liguria</i>    | Commission review                        |
| 90.  | s.1997 | 23/01/97 | Revising the 2 <sup>nd</sup> part of the constitution (federalism)        | <i>Regional Initiative Veneto</i>     | Commission review                        |
| 91.  | s.1921 | 07/01/97 | Regulation over the autonomy of regional councils (st ordina)             | <i>Regional Initiative Toscana</i>    | Accepted but not reviewed                |
| 92.  | s.1922 | 07/01/97 | Regional finance provisions   | <i>Regional Initiative Emilia R.</i>  | Accepted but not reviewed                |
| 93.  | c.2947 | 04/01/97 | Regional finance provisions   | <i>Regional Initiative Emilia R</i>   | Commission review                        |
| 94.  | c.2900 | 18/12/96 | Revising the 2 <sup>nd</sup> part of the constitution (federalism)        | <i>Regional Initiative Emilia R</i>   | Commission review                        |
| 95.  | c.2878 | 11/12/96 | Regulating taxation   | Citizens' Initiative                  | <b>Ok – absorb. Law 212/00, 27/07/00</b> |
| 96.  | s.1831 | 06/12/96 | Amendment to the statue of the Friuli region                              | <i>Regional Initiative Friuli</i>     | Commission review                        |
| 97.  | c.2759 | 26/11/96 | Organ transplantation regulation  | <i>Regional Initiative Marche</i>     | <b>OK –Law 91/99, 01/04/99</b>           |
| 98.  | s.1710 | 19/10/96 | Trade regulations   | <i>Regional Initiative Veneto</i>     | Accepted but not reviewed                |
| 99.  | c.2722 | 16/11/96 | Organ transplantation regulation  | <i>Regional Initiative Abruzzo</i>    | <b>OK – Law 91/99, 01/04/99</b>          |
| 100. | s.1699 | 14/11/96 | Revising the 2 <sup>nd</sup> part of the constitution (federalism)        | <i>Regional Initiative Toscana</i>    | Commission review                        |
| 101. | c.2690 | 13/11/96 | Regulation over the autonomy of regional councils (st ordina)             | <i>Regional Initiative Liguria</i>    | Accepted but not reviewed                |
| 102. | c.2639 | 06/11/96 | Organ transplantation regulation  | Citizens' Initiative                  | <b>OK –Law 91/99, 01/04/99</b>           |
| 103. | c.2574 | 28/10/96 | Regulation over the autonomy of regional councils (st ordina))            | <i>Regional Initiative Emilia R.</i>  | Accepted but not reviewed                |
| 104. | s.1581 | 28/10/96 | Regulation over the autonomy of regional councils (st ordina)             | <i>Regional Initiative Emilia R.</i>  | Accepted but not reviewed                |
| 105. | c.2565 | 25/10/96 | Amendment to Law No.183, 18/05/89 (environment)                           | <i>Regional Initiative Veneto</i>     | Accepted but not reviewed                |
| 106. | s.1574 | 25/10/96 | Amendment to Law No.183, 18/05/89 (environment)                           | <i>Regional Initiative Veneto</i>     | Accepted but not reviewed                |
| 107. | s.1536 | 23/10/96 | Flags on public buildings   | <i>Regional Initiative Liguria</i>    | <b>Ok – absorb. Law 22/98, 05/02/98</b>  |
| 108. | s.1288 | 18/09/96 | Organ donation regulation   | Citizens' Initiative                  | <b>OK – Law 91/99, 01/04/99</b>          |
| 109. | c.2166 | 27/07/96 | Organ transplantation regulation  | <i>Regional Initiative V. Aosta</i>   | <b>OK – Law 91/99, 01/04/99</b>          |
| 110. | c.2167 | 27/08/96 | Regulation over the autonomy of non-autonomous regional councils          | <i>Regional Initiative Basilicata</i> | Accepted but not reviewed                |

|      |        |          |                           |                                      |  |
|------|--------|----------|---------------------------|--------------------------------------|--|
| 111. | s.1204 | 06/08/96 | Municipality in Emilia R. | <i>Regional Initiative Emilia R.</i> | Yet to be submitted to a commission      |
| 112. | c.2109 | 02/08/96 | Municipality in Emilia R. | <i>Regional Initiative Emilia R.</i> | Accepted but not reviewed                |
| 113. | c.1948 | 22/07/96 | Agricultural regulations  | <i>Regional Initiative Piemonte</i>  | Accepted but not reviewed                |
| 114. | s.1025 | 22/07/96 | Studying                  | <i>Regional Initiative Emilia R.</i> | Accepted but not reviewed                |
| 115. | c.1880 | 16/07/96 | Studying                  | Regional Initiative Emilia R.        | Accepted but not reviewed                |
| 116. | s.873  | 04/07/96 | Music                     | <i>Regional Initiative Sardinien</i> | Accepted but not reviewed                |
| 117. | c.1762 | 03/07/96 | Music                     | <i>Regional Initiative Sardinien</i> | Accepted but not reviewed                |
| 118. | S.636  | 04/06/96 | Nutrition regulation      | <i>Regional Initiative Veneto</i>    | Accepted but not reviewed                |
| 119. | c.1222 | 27/05/96 | Living arrangements       | Citizens' Initiative                 | <b>No outcome</b>                        |
| 120. | c.1    | 09/05/96 | Drug regulation           | Citizens' Initiative                 | Accepted but not reviewed                |
| 121. | c.2    | 09/05/96 | Fighting aids             | Citizens' Initiative                 | Accepted but not reviewed                |
| 122. | c.3    | 09/05/96 | Environment               | Citizens' Initiative                 | Accepted but not reviewed                |
| 123. | c.5    | 09/05/96 | Legal personality         | Citizens' Initiative                 | Accepted but not reviewed                |
| 124. | s.1    | 09/05/96 | Social counselling        | Citizens' Initiative                 | <b>OK – absorb. Law 328/00, 08/11/00</b> |
| 125. | c.4    | 09/05/96 | Social counselling        | Citizens' Initiative                 | <b>OK – absorb. Law 30/00, 10/02/00</b>  |

Outcomes:

**125 of 13,321 legislative initiatives were citizens' and regional initiatives = 0.93%**

**99 of 13,321 legislative initiatives were regional initiatives = 0.74 %**

**26 of 13,321 legislative initiatives were citizens' initiatives = 0.19%**

**11 of 99 regional initiatives were successful = 11.11%**

**7 of 26 citizens' initiatives were successful = 26.92%**

The above list illustrates that between 1996 und 2001 a large portion of the initiatives were yet not reviewed although they are quite old.

The fact that there exists no regulation of the review of initiatives in parliament proves to be very problematic: the majority of regional and citizens' initiatives (since 1996, and even 10 years after their introduction) have not been addressed by the parliament.

#### **XIV. LEGISLATIVE PERIOD 30 May 2001 - 11 February 2006**

The following outcomes were possible:

1. **Yet to be submitted to a commission** = the initiative has reached parliament but has yet to be passed along to commission.
2. **Accepted but not reviewed** = the initiative has been passed on to a commission, but has yet to be reviewed and discussed.
3. **Commission review** = the initiative is reviewed by a commission.
4. **Withdrawn** = the initiative has been cancelled (due to any number of reasons).
5. **OK –Law** = the initiative becomes law; similar initiatives are frequently simultaneously discussed, accepted and bundled into a single law.

| No. | Law No. | Date of Submission | Topic   | Type of Initiative                   | Outcome                             |
|-----|---------|--------------------|---|--------------------------------------|-------------------------------------|
| 1.  | c.6351  | 09/02/06           | Purchase of certain medications without a prescription    | Citizens' Initiative                 | Yet to be submitted to a commission |
| 2.  | s.3767  | 02/02/06           | Reducing environmental pollution                          | <i>Regional Initiative Lombardia</i> | Yet to be submitted to a commission |
| 3.  | c.6322  | 02/02/06           | Reducing environmental pollution                          | <i>Regional Initiative Lombardia</i> | Commission review                   |
| 4.  | c.6270  | 17/01/06           | Help for the elderly                                      | Citizens' Initiative                 | Yet to be submitted to a commission |
| 5.  | s.3677  | 05/12/05           | Amendment to Law No.119, 30/05/03 (Agriculture)           | <i>Regional Initiative Veneto</i>    | Yet to be submitted to a commission |
| 6.  | c.6159  | 27/10/05           | Integration of the youth in the employment market         | Citizens' Initiative                 | Accepted but not reviewed           |
| 7.  | c.5902  | 01/06/05           | Educational ordinances for children up to 6 yrs.          | Citizens' Initiative                 | Accepted but not reviewed           |
| 8.  | c.5810  | 27/04/05           | Teacher applications                                      | Regional Initiative Sizilien         | Yet to be submitted to a commission |
| 9.  | c.5779  | 13/04/05           | Support of families provisions                            | Regional Initiative Friuli           | Accepted but not reviewed           |
| 10. | s.3370  | 05/04/05           | Constitutional amendment to Art. 116 (autonomous regions) | <i>Regional Initiative Sizilien</i>  | Accepted but not reviewed           |
| 11. | s.3369  | 05/04/05           | Amendment to the Sicily statute                           | <i>Regional Initiative Sizilien</i>  | Commission review                   |
| 12. | s.3339  | 14/03/05           | Amendment to Law. No.116, 27/01/92 (Animal Welfare)       | <i>Regional Initiative Emilia R</i>  | Accepted but not reviewed           |
| 13. | c.5700  | 07/03/05           | Amendment to Law Law. No.116, 27/01/92 (Animal Welfare)   | <i>Regional Initiative Emilia R</i>  | Commission review                   |
| 14. | c.5694  | 03/03/05           | Formation of „case da gioco“ in Sizilien                  | <i>Regional Initiative Sizilien</i>  | Accepted but not reviewed           |
| 15. | c.5661  | 23/02/05           | Disabled transportation                                   | <i>Regional Initiative Liguria</i>   | Yet to be submitted to a commission |
| 16. | c.5660  | 23/02/05           | Amendment of the statute Valle d'Aosta                    | <i>Regional Initiative V.Aosta</i>   | Accepted but not reviewed           |
| 17. | c.5617  | 14/02/05           | Amendment of the statute Friuli V.G.                      | <i>Regional Initiative Friuli</i>    | Accepted but not reviewed           |

|     |        |          |  |                                      |   |
|-----|--------|----------|--|--------------------------------------|---|
| 18. | s.3301 | 14/02/05 | Amendment of the statute Friuli V.G.                   | <i>Regional Initiative Friuli</i>    | Accepted but not reviewed               |
| 19. | c.5601 | 09/02/05 | Constitutional amendment to Art. 9 (Culture & Science) | <i>Regional Initiative Lombardia</i> | Accepted but not reviewed               |
| 20. | c.5611 | 09/02/05 | Employee protection                                    | Citizens' Initiative                 | Submitted but not reviewed              |
| 21. | s.3288 | 07/02/05 | Constitutional amendment to Art. 9 (Culture & Science) | <i>Regional Initiative Lombardia</i> | Commission review                       |
| 22. | s.3231 | 22/11/04 | support of mother and fatherhood                       | <i>Regional Initiative Veneto</i>    | Yet to be submitted to a commission     |
| 23. | c.5462 | 26/11/04 | support of mother and fatherhood                       | <i>Regional Initiative Veneto</i>    | Yet to be submitted to a commission     |
| 24. | c.5261 | 13/09/04 | Employment policy in southern Italy                    | Citizens' Initiative                 | Accepted but not reviewed               |
| 25. | s.3098 | 20/08/04 | Amendment of law No. 91, 05/02/92 (citizenship)        | <i>Regional Initiative Liguria</i>   | Accepted but not reviewed               |
| 26. | s.3016 | 30/06/04 | Marine transportation                                  | <i>Regional Initiative Emilia R</i>  | Accepted but not reviewed               |
| 27. | c.5093 | 29/06/04 | Marine transportation                                  | <i>Regional Initiative Emilia R</i>  | Commission review                       |
| 28. | s.2876 | 01/04/04 | Public safety  | <i>Regional Initiative Marche</i>    | Accepted but not reviewed               |
| 29. | c.4869 | 31/03/04 | Public safety  | <i>Regional Initiative Marche</i>    | Yet to be submitted to a commission     |
| 30. | c.4861 | 29/03/04 | Amendment to Law. No. 267, 18/07/00 (Municipal admin.) | <i>Regional Initiative Liguria</i>   | Commission review                       |
| 31. | c.4780 | 03/03/04 | Amendment to Law. No. 267, 18/07/00 (Municipal admin.) | <i>Regional Initiative Piemonte</i>  | Commission review                       |
| 32. | s.2782 | 25/02/04 | Electing EU Parliamentarians                           | Regional Initiative V. Aosta         | <b>Ok – absorb. Law 90/04, 08/04/04</b> |
| 33. | c.4591 | 02/01/04 | Prostitution   | Citizens' Initiative                 | Commission review                       |
| 34. | c.4588 | 29/12/03 | Life-partnerships                                      | <i>Regional Initiative Toscana</i>   | Commission review                       |
| 35. | s.2651 | 12/12/03 | Constitutional Amendment to Art. 125 (Justice)         | <i>Regional Initiative Marche</i>    | Commission review <sup>4</sup>          |
| 36. | c.4560 | 11/12/03 | Public safety  | <i>Regional Initiative Emilia R</i>  | Commission review                       |
| 37. | s.2634 | 10/12/03 | Public safety  | <i>Regional Initiative Emilia R</i>  | Accepted but not reviewed               |
| 38. | s.2601 | 27/11/03 | Origin of food   | Citizens' Initiative                 | Commission review                       |
| 39. | c.4510 | 19/10/03 | Amendment to the Sicily statute                        | <i>Regional Initiative Sizilien</i>  | Commission review                       |
| 40. | c.4230 | 29/07/03 | Human rights   | Citizens' Initiative                 | Accepted but not reviewed               |
| 41. | c.4072 | 17/06/03 | Antiwar  | Citizens' Initiative                 | Commission review                       |
| 42. | c.4016 | 27/05/03 | Energy sources   | Citizens' Initiative                 | Withdrawn                               |
| 43. | s.2068 | 05/03/03 | Election of EU Parliamentarians                        | Regional Initiative Sardinien        | <b>Ok – absorb. Law 90/04, 08/04/04</b> |
| 44. | c.3742 | 03/03/03 | Election of EU Parliamentarians                        | <i>Regional Initiative Sardinien</i> | <b>Ok – absorb. Law 90/04, 08/04/04</b> |
| 45. | s.2025 | 24/02/03 | Amendment to Art. 122 und 126 (regional council)       | <i>Regional Initiative Calabria</i>  | Commission review                       |
| 46. | s.1939 | 22/01/03 | Election of the regional councils                      | <i>Regional Initiative Puglia</i>    | Accepted but not reviewed               |

<sup>4</sup> All \* initiatives of the files s.2544-B were adopted; they have, however, not become law.



|     |        |          |  |                                      |  |
|-----|--------|----------|--|--------------------------------------|--|
| 47. | s.1940 | 22/01/03 | New legal capacities for regions                 | <i>Regional Initiative Puglia</i>    | Accepted but not reviewed                |
| 48. | c.3574 | 22/01/03 | Election of the regional councils                | <i>Regional Initiative Puglia</i>    | Accepted but not reviewed                |
| 49. | c.3572 | 22/01/03 | Regional governance                              | <i>Regional Initiative Puglia</i>    | Commission review                        |
| 50. | s.1941 | 22/01/03 | Regional governance                              | <i>Regional Initiative Puglia</i>    | Commission review                        |
| 51. | c.3520 | 03/01/03 | Election of EU Parliamentarians                  | <i>Regional Initiative Molise</i>    | <b>Ok – absorb. Law 90/04, 08/04/04</b>  |
| 52. | s.1913 | 03/01/03 | Election of EU Parliamentarians                  | <i>Regional Initiative Molise</i>    | <b>Ok – absorb. Law 90/04, 08/04/04</b>  |
| 53. | c.3416 | 25/10/02 | Rights of real estate purchasers                 | <i>Regional Initiative Toscana</i>   | Accepted but not reviewed                |
| 54. | s.1684 | 14/08/02 | Environmental pollution                          | <i>Regional Initiative Veneto</i>    | Accepted but not reviewed                |
| 55. | s.1627 | 22/07/02 | 4 October as a Peace Day holiday                 | <i>Regional Initiative Umbria</i>    | Accepted but not reviewed                |
| 56. | c.3041 | 18/07/02 | EU Taxation of money transfers                   | <i>Citizens' Initiative</i>          | Commission review                        |
| 57. | s.1330 | 12/04/02 | Harbours   | <i>Regional Initiative Emilia R</i>  | Accepted but not reviewed                |
| 58. | c.2622 | 09/04/02 | Harbours   | <i>Regional Initiative Emilia R</i>  | Accepted but not reviewed                |
| 59. | s.1301 | 02/04/02 | Pension systems                                  | <i>Regional Initiative Lombardia</i> | Accepted but not reviewed                |
| 60. | c.2597 | 02/04/02 | Immigration and the legal position of foreigners | <i>Regional Initiative Toscana</i>   | <b>Ok – absorb. Law 189/02, 30/07/02</b> |
| 61. | c.2598 | 02/04/02 | Pension systems                                  | <i>Regional Initiative Lombardia</i> | Accepted but not reviewed                |
| 62. | s.1208 | 05/03/02 | Formation of a tax-free zone in Calabria         | <i>Regional Initiative Calabria</i>  | Accepted but not reviewed                |
| 63. | c.3573 | 22/01/02 | New legal capacities for the regions             | <i>Regional Initiative Puglia</i>    | Commission review                        |
| 64. | c.1634 | 24/09/01 | Disciplina per sistema di servizi per l'impiego  | <i>Citizens' Initiative</i>          | Accepted but not reviewed                |
| 65. | c.1635 | 24/09/01 | Regulation for NGOs                              | <i>Citizens' Initiative</i>          | Accepted but not reviewed                |
| 66. | s.619  | 11/09/01 | New regulation for the Sardinien statute         | <i>Regional Initiative Sardinien</i> | Accepted but not reviewed                |
| 67. | c.1521 | 14/08/01 | New regulation for the Sardinien statute         | <i>Regional Initiative Sardinien</i> | Accepted but not reviewed                |
| 68. | c.783  | 12/06/01 | Return of the Savoia                             | <i>Regional Initiative Piemonte</i>  | <b>Ok – absorb. Law 232/02, 23/10/02</b> |
| 69. | s.3    | 30/05/01 | Disabled persons welfare                         | <i>Citizens' Initiative</i>          | Accepted but not reviewed                |
| 70. | c.1    | 30/05/01 | Reform of building permits                       | <i>Citizens' Initiative</i>          | Accepted but not reviewed                |
| 71. | c.7    | 30/05/01 | Amendment to Art. 57 Penal Code                  | <i>Citizens' Initiative</i>          | Accepted but not reviewed                |
| 72. | c.8    | 30/05/01 | Regulation regarding electricity                 | <i>Citizens' Initiative</i>          | <b>Ok – absorb. Law 239/04, 23/08/03</b> |
| 73. | c.9    | 30/05/01 | Political liability                              | <i>Citizens' Initiative</i>          | Accepted but not reviewed                |
| 74. | c.10   | 30/05/01 | Pension systems                                  | <i>Citizens' Initiative</i>          | Accepted but not reviewed                |
| 75. | c.11   | 30/05/01 | Employment and Immigration                       | <i>Citizens' Initiative</i>          | <b>Ok – absorb. Law 189/02, 30/07/02</b> |
| 76. | c.12   | 30/05/01 | Pension for the family of the disabled           | <i>Citizens' Initiative</i>          | Accepted but not reviewed                |
| 77. | c.14   | 30/05/01 | Formation of the Padania Parliament              | <i>Citizens' Initiative</i>          | Accepted but not reviewed                |
| 78. | c.15   | 30/05/01 | Formation of a minister for "northern affairs"   | <i>Citizens' Initiative</i>          | Accepted but not reviewed                |

|     |      |          |  |                      |  |
|-----|------|----------|--|----------------------|--|
| 79. | c.16 | 30/05/01 | Regulation about Immigration                             | Citizens' Initiative | <b>Ok – absorb. Law 189/02, 30/07/02</b> |
| 80. | c.13 | 30/05/01 | Introduction of a minimum wage                           | Citizens' Initiative | Commission review                        |
| 81. | s.1  | 30/05/01 | New parliamentary procedures                             | Citizens' Initiative | <b>Ok – absorb. Law 270/05, 21/12/05</b> |
| 82. | s.2  | 30/05/01 | Amendment to Part II, Title V Verf. (Autonomie Prov. Bg) | Citizens' Initiative | Commission review                        |
| 83. | s.4  | 30/05/01 | Amendment to Part II, Title V Verf. (Autonomie Prov. Tr) | Citizens' Initiative | Commission review                        |
| 84. | c.2  | 30/05/01 | Amendment to Law No. 65, 07/03/86                        | Citizens' Initiative | Commission review                        |
| 85. | c.4  | 30/05/01 | Amendment to Law No. 65, 07/03/86 (Municipal police)     | Citizens' Initiative | Accepted but not reviewed                |
| 86. | c.3  | 30/05/01 | Amendment to Law No. 65, 07/03/86 (Municipal police)     | Citizens' Initiative | Commission review                        |
| 87. | c.5  | 30/05/01 | Amendment to Law No. 65, 07/03/86 (Municipal police)     | Citizens' Initiative | Commission review                        |
| 88. | c.6  | 30/05/01 | Amendment to Law No. 65, 07/03/86 (Municipal police)     | Citizens' Initiative | Accepted but not reviewed                |

Outcomes:

**88** of all **10,476** legislative initiatives were **citizens' and regional initiatives = 0.84%**

**54** of **10,476** legislative initiatives were **regional initiatives = 0.52 %**

**34** of the total **10,476** legislative initiatives were **citizens' initiatives = 0.32%**

**7** of **54 Regional initiatives** were **successful = 12.96%**

**4** of **34 Citizens' initiatives** were **successful = 11.76%**

It has been already been established, the majority of regional and citizens' initiatives were also not been addressed during the 14th legislative period, which is naturally quite problematic.

This reality is caused by the absence of regulation of the review of initiatives in parliament.

## 2. Summary of the Analysis

When one looks at all of the legislative periods, the following conclusions can be made:

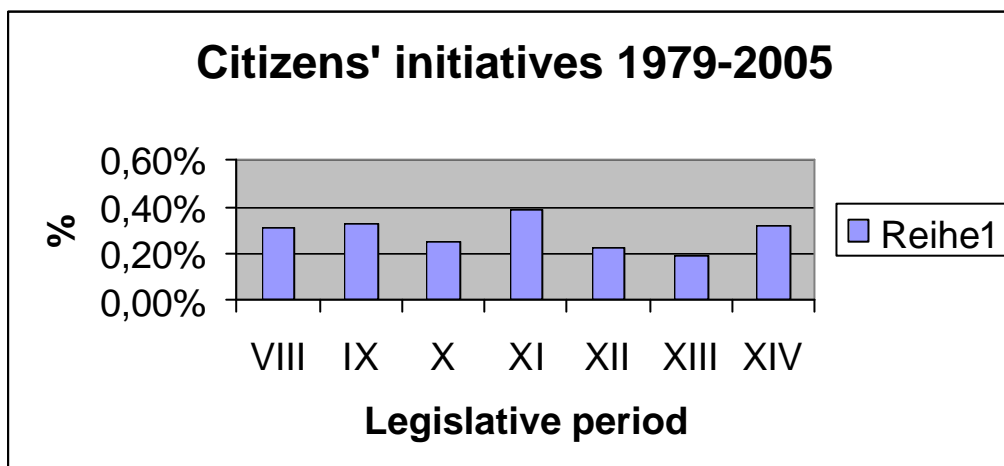
- There were a total of **213** citizens' initiatives from 1948 to 2005.
- 29 of which were successful = 13.6 %.
- Regional initiatives first came into being in 1996.
- There were a total of **153** regional initiatives from 1948 to 2005.
- 18 of which were successful = 11.8 %.

However, it can be said (restrictively) that a great deal of the citizens' and regional initiatives (since 1996) have not been addressed.

### Citizens' Initiatives over time

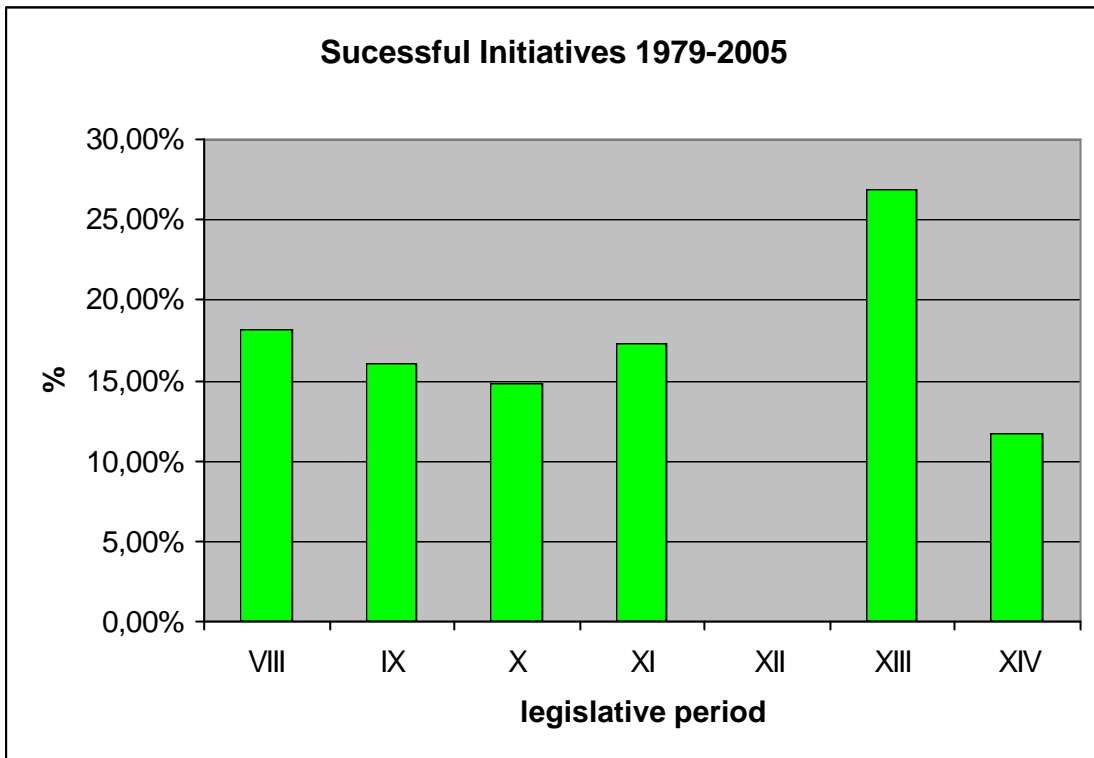
The following graphic portrays the development citizens' initiatives since 1979.

First, the percentage of citizens' initiatives relative to all legislative initiatives from the legislative periods 8 through 14 will be shown.



The analysis shows that the highest percentages citizens' initiatives occurred during the ninth and eleventh legislative periods.

Lastly, the successful citizens' initiatives and their corresponding success rates should be examined:



However, here it should also be mentioned that there is a large portion of initiatives that have yet to be reviewed—thereby calling into question the significance of numbers and success rates.

### 3. Number of total gathered signatures and initiators of citizens' initiatives during the 14<sup>th</sup> legislative period 05/2001 – 02/2006

For the 14<sup>th</sup> legislative period (30 May 2001 to 11 February 2006), the initiators, as well as the numbers of signatures for citizens' initiatives was able to be acquired:

| No. | Law No. | Topic   | Initiators                              | Number of signatures | Success         |
|-----|---------|---|---|----------------------|-----------------|
| 1.  | c.6351  | Purchase of specific medications without a prescription | COOP                                    | <b>174,722</b>       | Open            |
| 2.  | c.6270  | Aid for the elderly                                     | Unions<br>CGL CISL UIL                  | <b>494,510</b>       | Open            |
| 3.  | c.6159  | Integration of youth into the employment market         | Sinistra Giovanile                      | <b>200,000</b>       | Open            |
| 4.  | c.5902  | Education ordnances for children up to 6 years old      | Consulta Ds                             | <b>200,000</b>       | Open            |
| 5.  | c.5611  | New regulation for employee protection                  | ANMIL <sup>5</sup>                      | <b>75,000</b>        | Open            |
| 6.  | c.5261  | Employment policy in southern Italy                     | DS                                      | <b>100,000</b>       | Open            |
| 7.  | c.4591  | Regulation over prostitution                            | Ass. Papa Giovanni XXIII <sup>6</sup>   | <b>110,000</b>       | Open            |
| 8.  | s.2601  | Regulation over the origin of food                      | Confed. Naz.<br>COLDIRETTI <sup>7</sup> | <b>1,500,000</b>     | Open            |
| 9.  | c.4230  | Human rights  | Istit. Buddista Italiano SGI            | <b>183,700</b>       | Open            |
| 10. | c.4072  | Anti-war  | EMERGENCY ITALIA                        | <b>137,139</b>       | Open            |
| 11. | c.4016  | Energy policy   | Ass.<br>Federconsumatori                | <b>60,000</b>        | Open            |
| 12. | c.3041  | EU-tax on financial transactions (Tobin Tax)            | ATTAC ITALIA <sup>8</sup>               | <b>178,000</b>       | Open            |
| 13. | c.1634  | Disciplina per sistema di servizi per l'impiego         | Compagnia delle Opere                   | <b>60,000</b>        | Open            |
| 14. | c.1635  | Regulation for NGOs                                     | Compagnia delle Opere                   | <b>60,000</b>        | Open            |
| 15. | s.3     | Regulation of the protection of disabled persons        | VIVI DOWN ONLUS                         | <b>98,000</b>        | Open            |
| 16. | c.1     | Reform of building permits                              |   | ?                    | Open            |
| 17. | c.7     | Amendment to Article 57 of penal code                   |   | ?                    | Open            |
| 18. | c.8     | Electricity   | Un. Ita. Lav. Servizi Pubblici          | ?                    | <b>OK (Yes)</b> |
| 19. | c.9     | Regulation regarding political accountability           | Partito Umanista                        | <b>60,000</b>        | Open            |
| 20. | c.10    | Regulation regarding the pension system                 | ANLA <sup>9</sup>                       | <b>120,220</b>       | Open            |
| 21. | c.11    | Regulation of employment of immigrants                  | Lega Nord                               | <b>124,577</b>       | <b>OK (Yes)</b> |
| 22. | c.12    | Pension for the relatives of the disabled               | Lega Arcobaleno & co.                   | <b>60,000</b>        | Open            |
| 23. | c.14    | Formation of Padania Parliament                         | Lega Nord                               | ?                    | Open            |

<sup>5</sup> ANMIL = Associazione nazionale mutilati ed invalidi del lavoro.

<sup>6</sup> Associazione "Comunita" Papa Giovanni XXIII.

<sup>7</sup> COLDIRETTI = Coltivatori Diretti (Bauern).

<sup>8</sup> ATTAC = Associaz per la tassazione delle transizioni finanziarie per l'aiuto ai cittadini.

<sup>9</sup> ANLA = Associazione nazionale lavoratori anziani d'azienda.

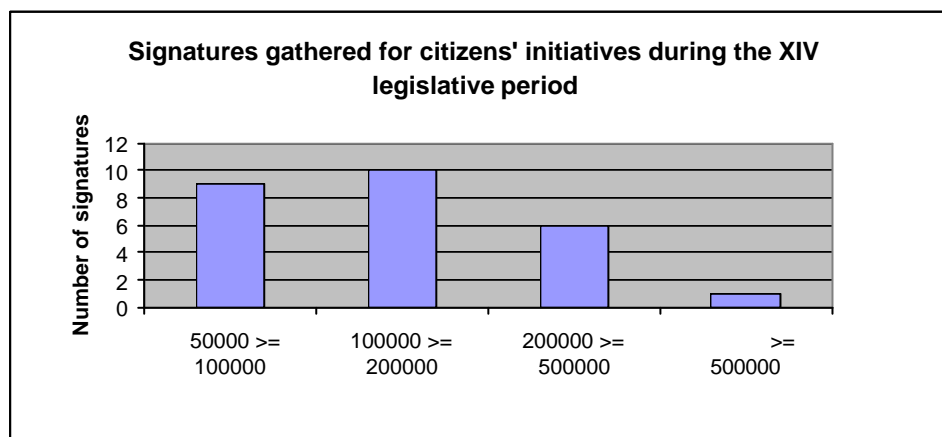
|     |      |  |                          |                |                 |
|-----|------|--|--------------------------|----------------|-----------------|
| 24. | c.15 | Formation of a Minister of "northern affairs"                | Lega Nord                | ?              | Open            |
| 25. | c.16 | Immigration regulation                                       | Lega Nord                | <b>150,000</b> | <b>OK (Yes)</b> |
| 26. | c.13 | Introduction of a minimum wage                               | Com. Prom.Naz per il RSM | <b>62,000</b>  | Open            |
| 27. | s.1  | New parliamentary procedures                                 | 20 citizens              | <b>350,000</b> | <b>OK (Yes)</b> |
| 28. | s.2  | Amendment of II Chapter, Title V Const. (Autonomie Prov. Bg) |                          |                | Open            |
| 29. | s.4  | Amendment of II Part, Title V Const. (Autonomie Prov. Tr)    |                          |                | Open            |
| 30. | c.2  | Amendment to Law No. 65, 07/03/86                            |                          |                | Open            |
| 31. | c.4  | Amendment to Law. Nr .65, 07/03/86 (Municipal police)        | SULPM <sup>10</sup>      | <b>500,000</b> | Open            |
| 32. | c.3  | Amendment to Law No. 65, 07/03/86 (Municipal police)         | SULPM                    | <b>500,000</b> | Open            |
| 33. | c.5  | Amendment to Law No. 65, 07/03/86 (Municipal police)         | SULPM                    | <b>500,000</b> | Open            |
| 34. | c.6  | Amendment to Law No. 65, 07/03/86 (Municipal police)         | SULPM                    | <b>500,000</b> | Open            |

### Number of signatures

If one has a look at the numbers of signatures gathered, the following conclusions can be made of these 26 cases in which the number of signatures was able to be ascertained:

- **9** Initiatives with **50,000 to 100,000** signatures
- **10** Initiatives with **100,000 to 200,000** signatures, of which **2** were **successful**
- **6** Initiatives with **200,000 to 500,000** signatures, of which **1** was **successful**
- **1** Initiative with more than **500,000 Signatures**

A graphical representation of the outcomes:



The required number of signatures for a citizens' initiative is set at 50,000. Every citizens' initiative has been able to clear this hurdle; some had scarcely enough signatures to meet the requirement, while others had far more than enough. The majority of initiatives even had double or fourfold the number of required signatures. Nevertheless, most of the proposals have yet to become law. There are, however, indications that citizens' initiatives

<sup>10</sup> SULPM = Sindacato unitario lavoratori polizia municipale (Municipal police union)

which have been able to garner more support (*i.e.* more signatures), have relatively better chances for implementation.

## 4. Reform Proposals

### Reform Proposal 1:

A **time frame** for the onset and closure of reviewal of citizens' initiatives in the parliament needs to be stipulated.

As this investigation has illustrated, a multitude of initiatives have yet to be addressed (since 1996), thereby revealing the instrument's greatest weakness. At the root of this problem is the absence of a fixed time frame/deadline for parliamentary reviewal. For principles guiding these procedures, one can look to Switzerland (as well as other states) as role models.

### Reform Proposal 2:

The initiators of a citizens' initiative should the **right to address** the parliament during a hearing.

### Reform Proposal 3:

The initiative should be **binding**, and in conjunction with the petitioning for a referendum, should lead to the further development of direct democratic procedures.

This implies, that an initiative must be addressed by the parliament, and that in the event of a dismissal, the initiators have the possibility to petition for a referendum subject to citizen approval.

Currently, the citizens' initiative is non-binding, an attribute which has resulted in the failure of the majority of proposals.

Good examples of these initiative procedures can be found in other countries, as well as in the German federal states.

## Annex: Literature and References

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